

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 5
77 WEST JACKSON BOULEVARD
CHICAGO, IL 60604-3590

SEP 2 8 2018

REPLY TO THE ATTENTION OF:

CERTIFIED MAIL RETURN RECEIPT REQUESTED

Curt Johnson
President
Curt's Truck & Diesel Service, Inc.
370 24th Avenue NW
Owatonna, Minnesota 55060

Re: Finding of Violation for Clean Air Act Violations

Dear Mr. Johnson:

The U.S. Environmental Protection Agency is issuing the enclosed Finding of Violation (FOV) to Curt's Truck & Diesel Service, Inc. (Curt's or you) for violating Sections 203(a)(3)(A) and (B) of the Clean Air Áct (CAA), 42 U.S.C. §§ 7522(a)(3)(A) and (B). As summarized in the attached FOV, EPA determined that Curt's removed and/or rendered inoperative devices or elements of design installed on or in motor vehicles or motor vehicle engines, and has installed parts or components for motor vehicle engines that bypass, defeat, or render inoperative elements of design of those engines that were installed by the original equipment manufacturer in order to comply with CAA emission standards.

We are offering you an opportunity to confer with us about the violations alleged in the FOV. The conference will give you an opportunity to present information on the specific findings of violation, any efforts you have taken to comply and the steps you will take to prevent future violations. In addition, in order to make the conference more productive, we encourage you to submit to us any information responsive to the FOV prior to the conference date. We have also enclosed an information sheet titled: "U.S. EPA Small Business Resources" which may be helpful if you qualify as a small business.

Please plan for your facility's technical and management personnel to attend the conference to discuss compliance measures and commitments. You may have an attorney represent you at this conference.

The EPA contact in this matter is Patrick Miller. You may call him at (312) 886-4044 to request a conference. You should make the request within 10 calendar days following receipt of this letter. We should hold any conference within 30 calendar days following receipt of this letter.

Sincerely,

Edward Nam

Director

Air and Radiation Division

Enclosure

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 5

| IN THE MATTER OF: | |
|-------------------------------------|------------------------|
| Curt's Truck & Diesel Service, Inc. |) FINDING OF VIOLATION |
| Owatonna, Minnesota |) EPA-5-18-MN-02 |
| Proceedings Pursuant to |) |
| the Clean Air Act |) |
| 42 U.S.C. §§ 7521 - 7554 |) |
| ** |) |

FINDING OF VIOLATION

The U.S. Environmental Protection Agency (EPA) is issuing this Finding of Violation to Curt's Truck & Diesel Service, Inc. ("Curt's" or "you") for violating Sections 203(a)(3)(A) and 203(a)(3)(B) of the Clean Air Act (CAA), 42 U.S.C. § 7522(a)(3)(A) and (a)(3)(B).

Statutory and Regulatory Background

- 1. Title II of the CAA, 42 U.S.C. §§ 7521–7554, was enacted to reduce air pollution from mobile sources. In enacting the CAA, Congress found, in part, that "the increasing use of motor vehicles...has resulted in mounting dangers to the public health and welfare." CAA § 101(a)(2), 42 U.S.C. § 7401(a)(2).
- 2. Section 216(2) of the CAA defines "motor vehicle" as "any self-propelled vehicle designed for transporting persons or property on a street or highway." See also 40 C.F.R. § 85.1703 (further defining "motor vehicle"). These definitions are based on vehicle attributes (e.g., ability to travel over 25 miles per hour, lack of features that render street use unsafe) and make no exemption for vehicles based on their use (e.g., claim that a vehicle is used solely for competition).
- 3. EPA promulgated emission standards for particulate matter (PM), nitrogen oxides (NO_x), and other pollutants emitted by motor vehicles and motor vehicle engines, including Heavy Duty Diesel Engine (HDDE) trucks, under Section 202 of the CAA, 42 U.S.C. § 7521. See generally 40 C.F.R. Part 86. HDDE emission standards "reflect the greatest degree of emission reduction achievable through the application of [available] technology." CAA § 202(a)(3)(A)(i), 42 U.S.C. § 7521(a)(3)(A)(i).
- 4. Section 203(a)(1) of the CAA, 42 U.S.C. § 7522(a)(1), prohibits a vehicle manufacturer from selling a new motor vehicle in the United States unless the vehicle is covered by a certificate of conformity. EPA issues certificates of conformity to vehicle and engine manufacturers under Section 206(a) of the CAA, 42 U.S.C. § 7525(a), to certify that a particular group of motor vehicles and motor vehicle engines conform to applicable EPA requirements governing motor vehicle emissions. The certificate of conformity will

- include, among other things, a description of the HDDEs, their emission control systems, all auxiliary emission control devices and the engine parameters monitored.
- 5. To meet the emission standards in 40 C.F.R. Part 86, HDDE manufacturers employ many devices and elements of design. "Element of design" means "any control system (i.e., computer software, electronic control system, emission control system, computer logic), and/or control system calibrations, and/or the results of systems interaction, and/or hardware items on a motor vehicle or motor vehicle engine." 40 C.F.R. § 86.094-2.
- One element of design that HDDE manufacturers employ is retarded fuel injection timing as a primary emission control strategy for emissions of oxides of nitrogen (NO_x). Common emission control devices used by HDDE manufacturers to meet emission standards include diesel particulate filters (DPFs), exhaust gas recirculation (EGR) systems, selective catalytic reduction (SCR) systems, and/or diesel oxidation catalysts (DOCs). Additionally, modern HDDEs are equipped with electronic control modules (ECMs), which continuously monitor engine and other operating parameters and control the emission control devices.
- 7. EPA promulgated regulations for motor vehicles manufactured after 2007 that require HDDE trucks to have onboard diagnostic systems to detect various emission control device parameters and vehicle operations. See Section 202(m) of the CAA, 42 U.S.C. § 7521(m) and 40 C.F.R. § 86.010-18.
- 8. Section 203(a)(3)(A) of the CAA, 42 U.S.C. § 7522(a)(3)(A), prohibits "any person to remove or render inoperative any device or element of design installed on or in a motor vehicle or motor vehicle engine in compliance with regulations under [Title II of the CAA] prior to its sale and delivery to the ultimate purchaser, or for any person knowingly to remove or render inoperative any such device or element of design after such sale and delivery to the ultimate purchaser."
- 9. Section 203(a)(3)(B), of the CAA, 42 U.S.C. § 7522(a)(3)(B), prohibits "any person to manufacture or sell, or offer to sell, or install, any part or component intended for use with, or as part of, any motor vehicle or motor vehicle engine, where a principal effect of the part or component is to bypass, defeat, or render inoperative any device or element of design installed on or in a motor vehicle or motor vehicle engine in compliance with regulations under [Title II of the CAA], and where the person knows or should know that such part or component is being offered for sale or installed for such use or put to such use."

Background

- 10. Curt's owns and operates a HDDE service and repair facility located in Owatonna, Minnesota ("Facility") that sells parts or components intended for use with HDDEs and performs, among other things, performance modifications to HDDEs.
- 11. Curt's is a "person," as defined in Section 302(e) of the CAA, 42 U.S.C. § 7602(e).

- 12. On December 5, 2017, EPA representatives conducted an inspection of the Curt's Facility to evaluate the company's compliance with Title II of the CAA.
- On May 15, 2018, EPA issued to Curt's a request for information under Section 208 of the CAA, 42 U.S.C. § 7542, requesting documents related to services and/or parts or components manufactured, sold, or installed by Curt's on HDDEs.
- 14. On July 16, 2018, Curt's provided to EPA invoices and documents related to its purchases, sales, and work that impacted emission control devices and elements of design on HDDEs certified to meet applicable motor vehicle and motor vehicle engine emission standards under Title II of the CAA.
- 15. Curt's provided at least 141 work records that showed it sold and/or installed tuners or tunes consisting of software and/or devices that change, affect, modify, bypass, render inoperative, or allow for the deletion of DOC, DPF, EGR, and/or SCR systems, and/or OBD codes, sensors, signals, or records related to these systems; and/or alter ECM fuel or ignition timing maps on HDDEs ("Defeat Tuners or Tunes"). These work records range from January 7, 2016 through May 9, 2018. The invoices for this work are summarized in Attachment A. The Defeat Tuners or Tunes sold and/or installed by Curt's were manufactured and/or provided by Diesel Tune-Ups of RI, LLC; Performance Diesel, Inc.; Full Tilt Performance; Diesel Spec, Inc.; and West Fork Services, LLC.
- 16. Curt's provided at least 138 work records that showed it sold and/or installed "delete kits" containing parts and/or exhaust systems that remove and/or bypass DOC, DPF, EGR, and/or SCR systems on HDDEs. These work records range from January 7, 2016 through May 9, 2018. The invoices for this work are summarized in Attachment A.

Violations

- 17. Based on the information described above, Curt's knowingly removed and/or rendered inoperative devices or elements of design installed in or on EPA-certified HDDEs that were installed by the original equipment manufacturer in compliance with CAA emissions standards. Specifically, Curt's installed or modified software on the HDDE's ECM to allow the HDDEs to operate without a DOC, DPF, EGR, and/or SCR, and installed hardware that removed and/or bypassed DOC, DPF, EGR, and/or SCR systems. Therefore, Curt's is in violation of Section 203(a)(3)(A) of the CAA, 42 U.S.C. § 7522(a)(3)(A).
- 18. Based on the information described above, Curt's sold, offered for sale, and/or installed parts and components used on EPA-certified HDDEs. A principal effect of these parts and components was to bypass, defeat, or render inoperative elements of the HDDEs' design that control emissions of regulated air pollutants. Specifically, the parts and components bypassed, removed and/or rendered inoperative DOCs, DPFs, EGRs, and/or SCRs installed on HDDEs. Curt's knew or should have known that these parts or components were offered for sale or installed for such use or put to such use. Therefore, Curt's is in violation of Section 203(a)(3)(B) of the CAA, 42 U.S.C. § 7522(a)(3)(B).

Environmental Impact of Violations

19. These violations may result in excess emissions of PM, NO_x, hydrocarbons, and other air pollutants. PM, especially fine particulates containing microscopic solids or liquid droplets, can get deep into the lungs and cause serious health problems, including decreased lung function; chronic bronchitis; and aggravated asthma. Additionally, current scientific evidence links short-term NO_x exposures, ranging from 30 minutes to 24 hours, with adverse respiratory effects including airway inflammation in healthy people and increased respiratory symptoms in people with asthma.

Enforcement Authority

20. EPA may bring an enforcement action for these violations under its administrative authority or by referring this matter to the United States Department of Justice with a recommendation that a civil complaint be filed in federal district court. CAA §§ 204 and 205, 42 U.S.C. §§ 7523 and 7524. Any person who violates Section 203(a)(3)(A) and (a)(3)(B) of the CAA, 42 U.S.C. § 7522(a)(3)(A) and (a)(3)(B), is subject to an injunction under Section 204 of the CAA, 42 U.S.C. § 7523, and a civil penalty of up to \$4,619 for each violation under Section 205(a) of the CAA, 42 U.S.C. § 7524(a), and 40 C.F.R. § 19.4.

7/38 /18 Date

Edward Nam

Director

Air and Radiation Division

Attachment A

| Date | Invoice No. | Was a Delete Kit(s) Sold/Installed? | Was a Defeat Tuner or Tune(s) Sold/Installed? |
|-----------|-------------|-------------------------------------|---|
| 1/7/2016 | 91663 | Yes | Yes |
| 1/27/2016 | 91809 | Yes | Yes |
| 2/4/2016 | 91851 | Yes | Yes |
| 2/19/2016 | 92002 | Yes | Yes |
| 2/29/2016 | 92020 | Yes | Yes |
| 3/16/2016 | 92201 | Yes | Yes |
| 3/17/2016 | 92223 | Yes | Yes |
| 3/18/2016 | 92225 | Yes | Yes |
| 3/28/2016 | 92297 | Yes | Yes |
| 4/14/2016 | 92410 | Yes | Yes |
| 4/14/2016 | 92396 | Yes | Yes |
| 4/14/2016 | 92277 | Yes | Yes |
| 4/27/2016 | 92522 | Yes | Yes |
| 4/28/2016 | 92546 | Yes | Yes |
| 4/28/2016 | 92558 | No | Yes |
| 4/28/2016 | 92217 | Yes | Yes |
| 4/29/2016 | 92403 | Yes | Yes |
| 5/6/2016 | 92607 | Yes | Yes |
| 5/6/2016 | 92619 | Yes | Yes |
| 5/11/2016 | 92640 | Yes | Yes |
| 5/11/2016 | 92656 | Yes | Yes |
| 5/13/2016 | 92572 | Yes | Yes |
| 5/19/2016 | 92723 | Yes | Yes |
| 5/19/2016 | 92727 | Yes | Yes |
| 5/20/2016 | 92672S | Yes | Yes |
| 5/26/2016 | 92782 | Yes | Yes |
| 6/1/2016 | 92809 | Yes | Yes |
| 6/9/2016 | 92887 | Yes | Yes |
| 6/10/2016 | 92825 | Yes | Yes |
| 6/10/2016 | 92897 | Yes | Yes |
| 7/6/2016 | 93085 | Yes | Yes |
| 7/6/2016 | 93069 | Yes | Yes |
| 7/6/2016 | 93066 | Yes | Yes |
| 7/28/2016 | 93278 | Yes | Yes |
| 7/29/2016 | 93266 | Yes | Yes |

| Date | Invoice No. | Was a Delete Kit(s) Sold/Installed? | Was a Defeat Tuner or Tune(s) Sold/Installed? |
|------------|-------------|-------------------------------------|---|
| 8/1/2016 | 93310 | Yes | Yes |
| 8/1/2016 | 93155 | Yes | Yes |
| 8/2/2016 | 93304 | Yes | Yes |
| 8/3/2016 | 93317 | Yes | Yes |
| 8/4/2016 | 93328 | Yes | Yes |
| 8/23/2016 | 93422 | Yes | Yes |
| 8/23/2016 | 93455 | Yes | Yes |
| 8/23/2016 | 93487 | Yes | Yes |
| 8/25/2016 | 93497 | Yes | Yes |
| 8/30/2016 | 93544 | Yes | Yes |
| 9/2/2016 | 93556 | Yes | Yes |
| 9/6/2016 | 93563 | Yes | Yes |
| 9/8/2016 | 93588 | Yes | Yes |
| 9/9/2016 | 93609 | Yes | Yes |
| 9/23/2016 | 93688 | Yes | Yes |
| 10/19/2016 | 93940 | Yes | Yes |
| 11/8/2016 | 94108 | Yes | Yes |
| 11/11/2016 | 94136 | No | Yes |
| 11/28/2016 | 94204 | Yes | Yes |
| 11/28/2016 | 94223 | Yes | Yes |
| 12/28/2016 | 94469 | Yes | Yes |
| 12/29/2016 | 94068 | Yes | Yes |
| 1/4/2017 | 94528 | Yes | Yes |
| 1/13/2017 | 94575 | Yes | Yes |
| 1/16/2017 | 94624 | Yes | Yes |
| 1/20/2017 | 94673 | Yes | Yes |
| 2/24/2017 | 94815 | Yes | Yes |
| 3/2/2017 | 94995 | Yes | Yes |
| 3/9/2017 | 95031 | Yes | Yes |
| 3/13/2017 | 95005 | Yes | Yes |
| 3/21/2017 | 95016 | Yes | Yes |
| 3/31/2017 | 94973 | Yes | Yes |
| 3/31/2017 | 95147 | Yes | Yes |
| 3/31/2017 | 95187 | Yes | Yes |
| 4/10/2017 | 95258 | Yes | Yes |
| 4/15/2017 | 95240 | Yes | Yes · |
| 4/17/2017 | 95321 | Yes | Yes |

| Date | Invoice No. | Was a Delete Kit(s) Sold/Installed? | Was a Defeat Tuner or Tune(s) Sold/Installed? |
|------------|-------------|-------------------------------------|---|
| 4/21/2017 | 95302 | Yes | Yes |
| 4/25/2017 | 95273 | Yes | Yes |
| 4/26/2017 | 95373 | Yes | Yes |
| 4/26/2017 | 95377 | Yes | Yes |
| 4/29/2017 | 95386 | Yes | Yes |
| 5/5/2017 | 95448 | Yes | Yes |
| 5/5/2017 | 95454 | Yes | Yes |
| 5/15/2017 | 95472 | Yes | Yes |
| 5/15/2017 | 95404 | Yes | Yes |
| 5/15/2017 | 95431 | Yes | Yes |
| 5/20/2017 | 95558 | Yes | Yes |
| 5/31/2017 | 95158 | Yes | Yes |
| 6/1/2017 | 95623 | Yes | Yes |
| 6/5/2017 | 95635 | Yes | Yes |
| 6/21/2017 | 95781 | Yes | Yes |
| 6/27/2017 | 95797 | Yes | Yes |
| 6/28/2017 | 95826 | Yes | Yes |
| 6/29/2017 | 95576 | Yes | Yes |
| 6/30/2017 | 95849 | Yes | Yes |
| 7/14/2017 | 95930 | Yes | Yes |
| 7/18/2017 | 95903 | Yes | Yes |
| 7/18/2017 | 95906 | Yes | Yes |
| 7/24/2017 | 95972 | Yes | Yes |
| 8/1/2017 | 96035 | Yes | Yes |
| 8/15/2017 | 96140 | Yes | Yes |
| 8/30/2017 | 96269 | Yes | Yes |
| 8/31/2017 | 95998 | Yes | Yes |
| 9/27/2017 | 96458 | Yes | Yes |
| 9/28/2017 | 96373 | Yes | Yes |
| 9/29/2017 | 96472 | Yes | Yes |
| 9/29/2017 | 96482 | Yes | Yes |
| 9/29/2017 | 96484 | Yes | Yes |
| 10/3/2017 | 96502 | Yes | Yes |
| 11/9/2017 | 96489 | Yes | Yes |
| 11/15/2017 | 96821 | Yes | Yes |
| 11/17/2017 | 96696 | Yes | Yes |
| 11/21/2017 | 96836 | Yes | Yes |

| Date | Invoice No. | Was a Delete Kit(s) Sold/Installed? | Was a Defeat Tuner or Tune(s) Sold/Installed? | |
|------------|-------------|-------------------------------------|--|--|
| 11/22/2017 | 96792 | Yes | Yes | |
| 12/6/2017 | 96931 | Yes | Yes | |
| 12/6/2017 | 96932 | Yes | Yes | |
| 12/13/2017 | 97020 | Yes | Yes | |
| 12/19/2017 | 97062 | Yes | Yes | |
| 12/20/2017 | 96967 | Yes | Yes | |
| 12/22/2017 | 97044 | Yes | Yes | |
| 12/29/2017 | 95668 | Yes | Yes | |
| 1/19/2018 | 97307 | Yes | Yes | |
| 1/22/2018 | 97188 | Yes | Yes | |
| 1/23/2018 | 97322 | Yes | Yes | |
| 1/29/2018 | 97238 | Yes | Yes | |
| 1/31/2018 | 97374 | Yes | Yes | |
| 2/6/2018 | 97448 | Yes | Yes | |
| 2/13/2018 | 97515 | Yes | Yes | |
| 2/26/2018 | 47595 | Yes | Yes | |
| 3/6/2018 | 97653 | Yes | Yes | |
| 3/8/2018 | 97503 | Yes | Yes | |
| 3/8/2018 | 97552 | Yes | Yes | |
| 3/8/2018 | 97571 | Yes | Yes | |
| 3/20/2018 | 97762 | Yes | Yes | |
| 3/26/2018 | 977598 | Yes | Yes | |
| 3/27/2018 | 97773 | Yes | Yes | |
| 3/28/2018 | 97846 | Yes | Yes | |
| 4/5/2018 | 97804 | Yes | Yes | |
| 4/6/2018 | 97883 | No | Yes | |
| 4/12/2018 | 97945 | Yes | Yes | |
| 4/17/2018 | 97994 | Yes | Yes | |
| 4/17/2018 | 98000 | Yes | Yes | |
| 4/30/2018 | 98056 | Yes | Yes | |
| 5/8/2018 | 98140 | Yes | Yes | |
| 5/9/2018 | 98163 | Yes | Yes | |

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CERTIFICATE OF MAILING

I certify that I sent a Finding of Violation, No. EPA-5-18-MN-02, by Certified Mail, Return Receipt Requested, to:

Curt Johnson, President Curt's Truck & Diesel Service, Inc. 370 24th Avenue NW Owatonna, MN 55060

I also certify that I sent copies of the Finding of Violation by email to:

Sarah Kilgriff, Manager Land and Air Compliance Section Industrial Division Minnesota Pollution Control Agency Sarah.Kilgriff@state.mn.us

On the 28 day of Septon Con 2018

Kathy Jones

Program Technician

AECAB, PAS

CERTIFIED MAIL RECEIPT NUMBER:

7017053000062887545

